

### REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE GRAYSON COUNTY SHERIFF'S SETTLEMENT - 1999 TAXES

**April 28, 2000** 

## EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS WWW.KYAUDITOR.NET

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#### **EXECUTIVE SUMMARY**

## GRAYSON COUNTY JOE BRAD HUDSON, SHERIFF SHERIFF'S SETTLEMENT - 1999 TAXES APRIL 28, 2000

#### **Audit Opinion:**

The Auditor of Public Accounts has issued a clean opinion on the financial statement presented in our audit report.

#### **Comment and Recommendation:**

The Sheriff Should Have A Written Agreement To Protect Deposits

#### **Financial Statement:**

For tax year 1999 the Sheriff had tax receipts of \$4,372,972. The Sheriff distributed the correct amounts to the taxing districts. The Sheriff's office did an excellent job in collecting and distributing taxes.

#### **Information In Financial Notes:**

The Grayson County Sheriff earned \$5,470 as interest income on 1999 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder will be used to operate the Sheriff's office.

Escrow Account - For 1999 taxes, the Sheriff had \$479 in unrefundable duplicate payments and unexplained receipts. The Sheriff should deposit this amount in an interest-bearing account and send a written report to treasury.

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### Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Gary Logsdon, Grayson County Judge/Executive
Honorable Joe Brad Hudson, Grayson County Sheriff
Members of the Grayson County Fiscal Court

#### Independent Auditor's Report

We have audited the Grayson County Sheriff's Settlement - 1999 Taxes as of April 28, 2000. This tax settlement is the responsibility of the Grayson County Sheriff. Our responsibility is to express an opinion on the financial statement based on our audit.

We conducted our audit in accordance with generally accepted <u>Government Auditing Standards</u> and the <u>Audit Guide for Sheriff's Tax Settlements</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. These standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The Sheriff prepares his financial statement on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the accompanying financial statement referred to above presents fairly, in all material respects, the Grayson County Sheriff's taxes charged, credited, and paid as of April 28, 2000, in conformity with the basis of accounting described in the preceding paragraph.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following area of noncompliance.

• The Sheriff Should Have A Written Agreement To Protect Deposits

To the People of Kentucky
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In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated September 22, 2000, on our consideration of the Sheriff's compliance with certain laws and regulations and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - September 22, 2000

#### GRAYSON COUNTY JOE BRAD HUDSON, SHERIFF SHERIFF'S SETTLEMENT - 1999 TAXES

#### April 28, 2000

	Special							
Charges	Cou	inty Taxes	Tax	ing Districts	Sc	hool Taxes	St	ate Taxes
Real Estate	\$	330,883	\$	574,757	\$	1,876,652	\$	731,507
Tangible Personal Property		60,423		96,143		269,275		262,629
Intangible Personal Property								5,651
Fire Protection		5,511						
Franchise Corporation		39,630		63,898		194,166		
Supplemental Bills		318		559		1,804		3,498
Bank Franchise Corporation		54,006						
Increased Through Erroneous								
Assessments		174		291		835		110
Penalties		3,317		5,781		18,507		7,678
Adjusted to Sheriff's Receipt		14		28		(1)		(3)
Gross Chargeable to Sheriff	\$	494,276	\$	741,457	\$	2,361,238	\$	1,011,070
Credits								
Discounts	\$	6,843	\$	9,681	\$	30,901	\$	15,220
Exonerations		6,115		9,888		30,620		6,119
Delinquents:		,		,		•		,
Real Estate		8,159		14,171		45,970		17,904
Tangible Personal Property		254		404		1,222		1,315
Intangible Personal Property								283
Total Credits	\$	21,371	\$	34,144	\$	108,713	\$	40,841
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Net Tax Yield	\$	472,905	\$	707,313	\$	2,252,525	\$	970,229
Less: Commissions *		20,386		30,061		90,101		41,522
Net Taxes Due	\$	452,519	\$	677,252	\$	2,162,424	\$	928,707
Taxes Paid	Ψ	451,768	Ψ	675,986	Ψ	2,158,203	Ψ	927,042
Refunds (Current and Prior Year)		751		1,266		4,221		1,665
Due Districts as of								
Due Districts as of Completion of Fieldwork	\$	0	\$	0	\$	0	\$	0
T								

<sup>\*</sup> See Page 4

GRAYSON COUNTY JOE BRAD HUDSON, SHERIFF SHERIFF'S SETTLEMENT - 1999 TAXES April 28, 2000 (Continued)

#### \* Commissions:

10% on \$ 10,000 4.25% on \$ 2,140,447 4% on \$ 2,252,525

### GRAYSON COUNTY NOTES TO FINANCIAL STATEMENT

April 28, 2000

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

The Sheriff's office tax collection duties are limited to acting as an agent for assessed property owners and taxing districts. A fund is used to account for the collection and distribution of taxes. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

#### B. Basis of Accounting

The financial statement has been prepared on a cash basis of accounting. Basis of accounting refers to when charges, credits, and taxes paid are reported in the settlement statement. It relates to the timing of measurements regardless of the measurement focus.

Charges are sources of revenue which are recognized in the tax period in which they become available and measurable. Credits are reductions of revenue which are recognized when there is proper authorization. Taxes paid are uses of revenue which are recognized when distributions are made to the taxing districts and others.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the Sheriff's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 2. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The depository institution pledged or provided sufficient collateral of \$3,000,000 as of December 9, 1999. However, the depository institution's board of directors or loan committee did not approve the pledge or provision of collateral, and the depository institution did not have a written agreement with the Sheriff's interest in the collateral.

GRAYSON COUNTY NOTES TO FINANCIAL STATEMENT April 28, 2000 (Continued)

#### Note 3. Property Taxes

The real and personal property tax assessments were levied as of January 1, 1999. Property taxes were billed to finance governmental services for the year ended June 30, 2000. Liens are effective when the tax bills become delinquent. The collection period for these assessments was October 27, 1999 through April 28, 2000.

#### Note 4. Interest Income

The Grayson County Sheriff earned \$5,470 as interest income on 1999 taxes. The Sheriff distributed the appropriate amount to the school district as required by statute, and the remainder will be used to operate the Sheriff's office.

Note 5. Unrefundable Duplicate Payments And Unexplained Receipts Should Be Escrowed

The Sheriff should deposit any unrefundable duplicate payments and unexplained receipts in an interest-bearing account. According to KRS 393.110, the Sheriff should properly report annually to the Treasury Department any unclaimed moneys. After seven years, if the funds have not been claimed, the funds should be submitted to the Kentucky State Treasurer. For the 1999 taxes, the Sheriff had \$479 in unrefundable duplicate payments and unexplained receipts. Therefore, the Sheriff should send a written report to the Treasury Department.

#### **COMMENT AND RECOMMENDATION**

### GRAYSON COUNTY JOE BRAD HUDSON, SHERIFF COMMENT AND RECOMMENDATION

April 28, 2000

#### The Sheriff Should Have A Written Agreement To Protect Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). As of December 9, 1999, the Sheriff had bank deposits of \$3,147,112; FDIC insurance of \$200,000; and collateral pledged or provided of \$3,000,000. Even though the Sheriff obtained sufficient collateral of \$3,000,000, the pledge or provision of collateral was not approved by the board of directors of the depository institution or its loan committee, and there was no written agreement between the Sheriff and the depository institution, signed by both parties, securing the Sheriff's interest in the collateral. We recommend the Sheriff enter into a written agreement with the depository institution to secure the Sheriff's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Sheriff's Response:

The bank has been contacted to rectify this problem. The bank is in the process of completing the written agreement and the pledge will be \$3.5 million for tax year 2000.

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# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Honorable Gary Logsdon, Grayson County Judge/Executive Honorable Joe Brad Hudson, Grayson County Sheriff Members of the Grayson County Fiscal Court

> Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the Grayson County Sheriff's Settlement - 1999 Taxes as of April 28, 2000, and have issued our report thereon dated September 22, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Grayson County Sheriff's Settlement - 1999 Taxes as of April 28, 2000 is free of material misstatement, we performed tests of its compliance with certain provisions of laws and regulations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Grayson County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be a material weakness.

Honorable Gary Logsdon, Grayson County Judge/Executive
Honorable Joe Brad Hudson, Grayson County Sheriff
Members of the Grayson County Fiscal Court
Report On Compliance And On Internal Control
Over Financial Reporting Based On An Audit Of The Financial
Statement Performed In Accordance With Government Auditing Standards
(Continued)

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B.Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - September 22, 2000